RM of Rosthern #403

Agenda
Council Meeting
Tuesday, October 13, 2026 @ 9:00 AM

1. CALL MEETING TO ORDER

2. APPROVAL OF AGENDA

3. APPROVAL OF MINUTES

3.1. September 8/2026 Regular Meeting

4. CORRESPONDENCE

4.1. Bylaw / CSO Report

4.2. RJC High School

4.3. SARM

5. PUBLIC WORKS

5.1. Foreman & Division Reports

5.2. In Camera Session - Per Section 12.1 (b) of the Council Procedures Bylaw 9.2023 - HR to discuss Outside Staff end of season and winter season.

5.3. Summer Student Intake

5.4. Conx Wireless - New Program

6. 10:30 AM - PUBLIC HEARING

6.1. Discretionary Use - NW 26-40-03-W3 - Gravel Pit

7. REPORTS OF ADMINISTRATION & COMMITTEE'S

7.1. Administrator Report

7.2. Council Indemnity

7.3. Financials

8. UNFINISHED BUSINESS

8.1. Bylaw 6.2026 - A Bylaw to Repeal Bylaws

8.2. RIRG Program Update

9. NEW BUSINESS

9.1. Subdivision - SW 33-40-03-W3 Parcel's BB, CC, DD Organized Hamlet of Blumenthal

9.2. Twin Rivers

9.3. Organized Hamlet of Neuanlage

9.4. In Camera Session Per Section 56 (Legal Advice) of Council Procedures Bylaw 9.2023 - Restrictions on Councillor Benoit per resolution 554.2025.

9.5. 11:30AM - In Camera Session - Per Council Code of Ethics Bylaw - Review Complaints 2026-001 to 2026-005 - Investigator present Jim Puffalt from Prairie Rising.

10. ADDITIONAL BUSINESS

11. ADJOURNMENT

RURAL MUNICIPALITY OF ROSTHERN NO. 403:
REGULAR COUNCIL MEETING OF OCTOBER 13/2026

The Regular Meeting of the Council of the Rural Municipality of Rosthern No. 403 was held in the R.M Council Chambers located at 1001 6th Street Rosthern, SK on Tuesday October 13/2026 commencing at 9:00AM.

ATTENDANCE

PRESENT:
REEVE - ROGER KINZEL
COUNCILLORS: RICK POCHIPINSKI – DIVISION 1, LARRY FEHR – DIVISION 2, LEO PERRIN – DIVISION 4, CHAD KRIKAU – DIVISION 5, GABRIEL BENOIT – DIVISION 7(VIA ZOOM)
ABSENT: ***DARRELL PENNER – DIVISION 3, DIVISION 6 VACANT SEAT***
ADMINISTRATOR: AMANDA MCCORMICK
GALLERY – 2 In person (A.R, M.K)
VIA ZOOM MEETING ONLINE - OPEN TO PUBLIC WITH 4 IN ATTENDANCE (1 K.F MUNICIPAL EMPLOYEE, D.B & G.B - Division 7 Councillor 2 accounts registered (RM & Personal)

Reeve read the Conduct of public to gallery – 9:01AM (Section 34- Bylaw 9.2023)

AGENDA
451.2026 **DIVISION 2 / DIVISION 4:**
That the agenda be accepted as presented.
CARRIED

MINUTES
452.2026 **DIVISION 4 / DIVISION 1:**
That the minutes for the September 8th 2026 Regular Meeting be approved as presented.
CARRIED

CSO / BYLAW ENFORCEMENT REPORTING
453.2026 **DIVISION 1 / DIVISION 7:**
That Council accept the reports from July, August and September for Bylaw Enforcement / CSO.
CARRIED

SARM COUNCILLOR TRAINING
454.2026 **DIVISION 5 / DIVISION 1:**
That the Councillor Training be tabled to the November meeting.
CARRIED

FILE CORRESPONDENCE
455.2026 **DIVISION 5 / DIVISION 1:**
That Council file correspondence.
CARRIED

MOVE TO ITEM
456.2026 **DIVISION 1 / DIVISION 4:**
That Council move to item 7.1 on the agenda.
CARRIED

POLICY MEETING
457.2026 **DIVISION 2 / DIVISION 1:**
That A Policy Committee Meeting be set for October 27th 2026 at 9:30AM.
CARRIED

NOVEMBER MEETING
458.2026 **REEVE / DIVISION 7:**
That Council set the next meeting for November 5th 2026 at 9:00AM.
CARRIED

ADMINISTRATOR REPORT
459.2026 **DIVISION 2 / DIVISION 4:**
That Council accept the Administrator's verbal report as presented.
CARRIED

COUNCIL INDEMNITY
460.2026 **DIVISION 4 / DIVISION 2:**
That Council Indemnity be approved as presented in the amount of $ 2,762.90.
CARRIED

DIRECT DEPOSIT PAYROLL
461.2026 **DIVISION 1 / DIVISION 4:**
That Council approve the Direct Deposit Payroll for the month of September as verbally presented in the amount of $ 79,125.08.
CARRIED

PERFORMANCE BOND
462.2026 **DIVISION 4 / DIVISION 2:**
That Council approve the Performance Bonds to be released on permits 12.2024, 16.2025, 25.2025, 17.2026 and 18.2026 that final inspection has been completed by the building official and the files have been closed.
CARRIED

ACCOUNTS FOR APPROVAL
463.2026 **DIVISION 7 / DIVISION 5:**
That Council approve the list of accounts presented cheque number 18420 – 18483 and the manual online payment numbers 2591 MAN – 2619 MAN in the amount of $ 1,322,654.98.
CARRIED

FINANCIAL STATEMENT
464.2026 **DIVISION 7 / DIVISION 2:**
That Council accept the Financial Statement Summary as presented for the month of September.
CARRIED

BANK RECONCILIATION
465.2026 **DIVISION 1 / DIVISION 5:**
That Council accept the Bank Reconciliation Summary as presented for the month of August.
CARRIED

MOVE TO ITEM
466.2026 **DIVISION 2 / DIVISION 4:**
That Council move to item 5.1 on the agenda.
CARRIED

RURAL MUNICIPALITY OF ROSTHERN NO. 403:
REGULAR COUNCIL MEETING OF OCTOBER 13/2026

GRAVEL TRUCK REPAIR
467.2026 **DIVISION 7 / DIVISION 4:**
That the gravel truck be repaired as noted by the Foreman.

CARRIED

FOREMAN & DIVISION REPORT
468.2026 **DIVISION 5 / DIVISION 1:**
That the verbal Division and Foreman reports be filed.

CARRIED

BREAK FOR RECESS – 10:15AM – 10:30AM

MOVE TO ITEM
469.2026 **DIVISION 5 / DIVISION 1:**
That Council move to item 6 on the agenda.

CARRIED

PUBLIC HEARING DISCRETIONARY USE APPLICATION – NW 26-40-03-W3 – GRAVEL EXTRACTION PIT – 10:31AM
470.2026 **DIVISION 4 / DIVISION 2:**
That Council move to Public Hearing for Discretionary Use Application – NW 26-40-03-w3 – Gravel Extraction Pit

CARRIED

0 – verbal submissions
1 – written submissions
2 – in person – 1 COMMNET – clarification of how the notice of public hearing is sent.
3 – online – no comment (administrator requested that the online gallery unmute should they wish to have discussion on the Public Hearing)

471.2026 **REEVE / DIVISION 4:**
That Council close public hearing and return to regular Council meeting – 10:53AM

CARRIED

DISCRETIONARY USE APPLICATION – NW 26-40-03-W3 – GRAVEL EXTRACTION PIT
472.2026 **DIVISION 4 / DIVISION 2:**
That the discretionary use be approved with conditions laid out in the agreement.

CARRIED

MOVE TO ITEM
473.2026 **DIVISION 1 / DIVISION 5:**
That Council move to item 5.2 on the agenda.

CARRIED

IN CAMERA SESSION
474.2026 **DIVISION 2 / DIVISION 4:**
In Camera Session - Per Section 12.1 (b) of the Council Procedures Bylaw 9.2023 - HR to discuss Outside Staff end of season and winter season – 10:55AM

CARRIED

ALL MEMBERS IN ATTENDANCE
FOREMAN IN ATTENDANCE

475.2026 **DIVISION 5 / DIVISION 4:**
That Council resume Regular Meeting – 11:13AM

CARRIED

WINTER SEASON OUTSIDE STAFF
476.2026 **DIVISION 5 / DIVISION 4:**
That the last day for the outside staff be set for October 30th 2026 weather permitted that Foreman Robin finalize last day for the employees.

CARRIED

477.2026 **DIVISION 4 / DIVISION 2:**
That Council approve to keep Richard Yakimchuk, Andrew Dyck and Brent Penner on for the winter season.

CARRIED

478.2026 **DIVISION 1 / DIVISION 4:**
That the 2026 winter guarantee for Foreman Robin, Employees Yakimchuk, Dyck and Penner begin the Monday once the other staff has completed the winter season the hours be set for 38 hours a week.

CARRIED

BYLAW 6.2026 – A BYLAW TO REPEAL BYLAWS
479.2026 **DIVISION 1 / DIVISION 2:**
That Bylaw 6.2026, being a bylaw for the Rural Municipality of Rosthern No. 403 of Saskatchewan being A Bylaw to Repeal Bylaws be given its third and final reading.

CARRIED

RIRG (RURAL INTERGRADED ROADS FOR GROWTH)
480.2026 **DIVISION 5 / DIVISION 4:**
That due to the guidelines of the program it does not work to apply for the program this year to replace the Culverts at NW 02-43-04-W3 however, Council take the program into consideration at budget time.

CARRIED

SUBDIVISION – SW 33-40-03-W3 – PROPOSED PARCELS AA, BB, CC
481.2026 **DIVISION 1 / DIVISION 2:**
That the application to subdivide 0.82HA (2 acre) parcel from SW 33-40-03-W3 for the purpose of creating a new country residential parcel as per Schedule D Section 1.71 of the R.M of Rosthern #403 Zoning Bylaw 5.2008 be approved subject to the following:

a) That a service agreement be required – all fees associated with the subdivision including these legal fees be of the applicant.
b) Municipal reserve is not required for the parcel
c) Within the distance of the dairy noted in the application
d) Source of potable water will be responsibility of the owner – the hook up to the Sask Valley Rural Water Utility is unavailable at this time
e) All Parcels comply with Schedule D Section 1.71 of the Zoning Bylaw

CARRIED

TWIN RIVERS PLANNING COMMISSION

482.2026 DIVISION 7 / DIVISION 2:
That Council approve the resolution within the May 2026 Twin Rivers Planning Commission to proceed with the quote for Phase 2 Optional Community Engagement, Option 2-Online community survey etc. by Crosby Hanna for the amount of $5,100 to be split equally within the members of the planning commission.

CARRIED

ORGANIZED HAMLET OF NEUANLAGE

483.2026 DIVISION 7 / DIVISION 5:
That Council approve motion 64.2026 from the OH Minutes.

DEFEATED

REQUESTED INFORMATION BEFORE PROCEEDING – OWNER TO THE NORTH OF THE GRID TO SUBMIT WRITTEN ACKNOWLEDGMENT AND WSA CONFIRMATION THIS WORK CAN BE COMPLETED.

484.2026 DIVISION 7 / DIVISION 2:
That Council approve motion 65.2026 from the OH Minutes.

CARRIED

485.2026 DIVISION 7 / DIVISION 1:
That Council approve motion 66.2026 from the OH Minutes.

CARRIED

IN CAMERA SESSION

486.2026 DIVISION 5 / DIVISION 1:
In Camera Session Per Section 56 (Legal Advice) of Council Procedures Bylaw 9.2023 - Restrictions on Councillor Benoit per resolution 554.2025 – 11:46AM

CARRIED

ALL MEMBERS IN ATTENDANCE
DIVISION 7 COUNCILLOR BENOIT LEFT IN CAMERA – 11:53AM

487.2026 DIVISION 5 / DIVISION 4:
That Council resume Regular Meeting – 11:54AM

CARRIED

DIVISION 7 COUNCILLOR BENOIT RETURNED TO REGULAR MEETING – 11:55AM

COUNCIL REQUESTED A NOTE REGARDING MOTION 554.2025 BE PLACED IN THE MINUTES:

THAT THE RESTRICTIONS WERE REVIEWED AS PER THE PREVIOUS MOTION BUT THAT AS THE LEGAL STATUS OF THOSE RESTRICTIONS HAS YET TO BE DETERMINED, ANY MODIFICATION TO THE RESTRICTIONS IS DEFERRED UNTIL FOLLOWING CONCLUSION OF THE COURT CASE.

IN CAMERA SESSION

488.2026 DIVISION 4 / DIVISION 2:
In Camera Session - Per Council Code of Ethics Bylaw - Review Complaints 2026-01 to 2026-05 - Investigator present Jim Puffalt from Prairie Rising – 12:00PM

CARRIED

ALL MEMBERS IN ATTENDANCE

DIVISION 5 COUNCILLOR KRIKAU LEFT IN CAMERA – 12:01PM
DIVISION 5 COUNCILLOR KRIKAU RETURNED TO IN CAMERA – 12:29PM

REEVE KINZEL LEFT IN CAMERA – 12:28PM
DIVISION 7 COUNCILLOR BENOIT LEFT IN CAMERA – 12:28PM

REEVE KINZEL RETURNED TO IN CAMERA – 12:56PM

DIVISION 1 COUNCILLOR POCHIPINSKI LEFT IN CAMERA – 12:56PM
DIVISION 4 COUNCILLOR PERRIN LEFT IN CAMERA – 12:56PM
DIVISION 5 COUNCILLOR KRIKAU LEFT IN CAMERA – 12:56PM

ALL MEMBERS OF COUNCIL RETURNED TO MEETING – 1:33PM

489.2026 DIVISION 2 / DIVISION 4:
That Council resume Regular Meeting – 1:33PM

CARRIED

COUNCIL CODE OF ETHICS COMPLAINTS 2026- 03 TO 05

DIVISION 1 COUNCILLOR POCHIPINSKI DECLARED INTEREST ON THE MATTER AND LEFT MEETING – 1:35PM
DIVISION 4 COUNCILLOR PERRIN DECLARED INTEREST ON THE MATTER AND LEFT MEETING – 1:35PM
DIVISION 5 COUNCILLOR KRIKAU DECLARED INTEREST ON THE MATTER AND LEFT MEETING – 1:35PM
DIVISION 7 COUNCILLOR BENOIT DECLARED INTEREST ON THE MATTER AND LEFT MEETING – 1:35PM

490.2026 REEVE / DIVISION 2:
That Council accept the report summary and recommendations provided by Prairie Rising regarding complaints 2026-03, 2026-04 and 2026-05 that will form part of these minutes.

CARRIED

DIVISION 1 COUNCILLOR POCHIPINSKI RETURNED TO REGULAR MEETING – 1:40PM
DIVISION 4 COUNCILLOR PERRIN RETURNED TO REGULAR MEETING – 1:40PM
DIVISION 5 COUNCILLOR KRIKAU RETURNED TO REGULAR MEETING– 1:40PM
DIVISION 7 COUNCILLOR BENOIT RETURNED TO REGULAR MEETING – 1:40PM

COUNCIL CODE OF ETHICS COMPLAINTS 2026- 02

REEVE KINZEL DECLARED INTEREST ON THE MATTER AND LEFT MEETING – 1:42PM

DIVISION 7 COUNCILLOR BENOIT DECLARED INTEREST ON THE MATTER AND LEFT MEETING – 1:42PM
DEPUTY REEVE POCHIPINSKI TOOK CHAIR OF THE MEETING – 1:42PM

491.2026 DIVISION 2 / DIVISION 4:
That Council accept the report summary and recommendations provided by Prairie Rising regarding complaint 2026-02 that will form part of these minutes.

CARRIED

REEVE KINZEL RETURNED TO MEETING AND RESUMED CHAIR – 1:45PM
DIVISION 7 COUNCILLOR BENOIT RETURNED TO REGULAR MEETING – 1:45PM

COUNCIL CODE OF ETHICS COMPLAINTS 2026- 01

DIVISION 5 COUNCILLOR KRIKAU DECLARED INTEREST ON THE MATTER AND LEFT MEETING – 1:45PM
RESIDENT A.R LEFT THE MEETING – 1:45PM

492.2026 DIVISION 2 / DIVISION 4:
That Council accept the report summary and recommendations provided by Prairie Rising regarding complaint 2026-01 that will form part of these minutes.

DIVISION 7 COUNCILLOR BENOIT REQUESTED A RECORDED VOTE ON THE MOTION:

REEVE	IN FAVOR
DIVISION 1	IN FAVOR
DIVISION 2	IN FAVOR
DIVISION 4	IN FAVOR
DIVISION 7	OPPOSED

4 VOTES IN FAVOR 1 AGAINST

MOTION CARRIED

RESIDENT A.R RETURNED TO THE MEETING – 1:51PM
DIVISION 5 COUNCILLOR KRIKAU RETURNED TO REGULAR MEETING – 1:52PM

DIVISION 7 REQUESTED A NOTE FROM HIM BE ADDED IN THE MINUTES:

"DOESN'T BELIEVE THE PROCESS WAS FAIR, AS THE DRAFT DIFFERENTIATED FROM THE FINAL REPORT AND IT DID NOT GIVE DIVISION 5 A CHANCE TO REBUT THE OTHER SUBSTANTIATED COMPLAINT. HE DIDN'T GET TO DO WHAT THE PROCESS WAS FAIR TO HIM."

ADJOURNMENT
493.2026 DIVISION 1 / DIVISION 4:
That the Regular Council Meeting adjourn – 1:53PM

CARRIED

REEVE, ROGER KINZEL

ADMINISTRATOR, AMANDA MCCORMICK

CONCLUSION

The evidence establishes that former Councillor Chad Krikau engaged in conduct during the March 19, 2026 interaction that was inconsistent with the Respect and Leadership and public interest provisions of the Council Code of Ethics.

The evidence further establishes that meaningful efforts were made by both parties to resolve the dispute through apology and informal discussion. The eventual failure of those efforts appears to have resulted from differing expectations concerning accountability and a misunderstanding regarding implementation of the proposed apology rather than a refusal to acknowledge inappropriate conduct.

The investigator recognizes that the relationship difficulties underlying this complaint developed over a lengthy period and that frustrations existed on both sides. While the respondent remained responsible for complying with the standards expected of an elected official, the broader conflict was not attributable solely to one individual.

The investigator encourages all parties to view the conclusion of this matter as an opportunity to move forward. Effective local government depends upon both respectful public participation and respectful public service. It is hoped that the findings and recommendations contained within this report will assist the RM of Rosthern No. 403 in strengthening governance practices, improving communication processes and reducing the likelihood of similar disputes arising in the future.

Recommendation 1

That Council find that Councillor Chad Krikau breached the Code of Ethics Bylaw 5(c) Respect and 5(f) Leadership and the Public Interest.

Recommendation 2

That no further corrective action or sanction be imposed. In making this recommendation, the investigator has considered:

- The respondent's acknowledgment of conduct;
- The written apology provided;
- The significant efforts undertaken to resolve the matter;
- The substantial mitigating circumstances identified during the investigation;
- The contribution of both parties to the deterioration of the broader relationship; and
- The respondent's resignation from Council.

Recommendation 3

That Council review and update its Public Conduct Bylaw: Particular consideration should be given to:

- Procedures for managing repetitive communications;
- Administrative decision-making processes;
- Appeal mechanisms;
- Independent review by the Complaints Officer where members of Council are directly involved in a dispute; and
- Strengthened procedural fairness provisions.

Recommendation 4

That Council review meeting management practices with the objective of strengthening adherence to the existing Procedures Bylaw while preserving meaningful opportunities for public participation.

Particular consideration should be given to:

- Reasonable delegation time limits;
- Restricting Council questions during delegations to clarification and information gathering;
- Referring operational matters to Administration for follow-up;
- Council deliberation following completion of delegations;
- Ongoing governance and procedural training for Council members.

CODE OF ETHICS COMPLAINT 2026-02

CONCLUSION

The evidence establishes that communication restrictions between the complainant and municipal administration:

- Pre-dated the November 2025 resolution;
- Were communicated to the complainant following Council Resolution No. 204.2021;
- Were implemented through legal counsel and later through the Reeve;
- Remained in effect throughout the complaint period; and
- Were consistently understood and applied by municipal officials as limiting direct communication between the complainant and administration.

The investigation does not accept the complainant's assertion that the restrictions described by Reeve Kinzel originated solely with the November 2025 resolution or that the Reeve represented restrictions that did not exist.

The evidence does not establish a breach of the RM of Rosthern Code of Ethics and is dismissed.

CODE OF ETHICS COMPLAINT 2026-03, 04, 05.

CONCLUSION

Following review of the evidence, interviews, meeting records, written submissions, and additional materials provided during the response process, the Investigator finds that Complaints #3, #4 and #5 are **unsubstantiated**.

However, the investigation identified a significant governance concern arising from Council's adoption of Motion 554.2025 and the committee appointment discussions that followed shortly thereafter.

The Investigator concludes that Councillor Benoit's concerns regarding consistency were reasonable and that insufficient consideration was given to the governance implications of those events.

The evidence establishes that committee participation was not mandatory under provincial legislation, municipal bylaw, municipal policy, or established governance practice.

The Investigator is therefore unable to conclude that the Respondents breached the Code of Ethics Bylaw by declining or withdrawing from committee assignments.

The appropriate response is governance improvement, policy development, ethics education, relationship restoration, and formal acknowledgement that the circumstances created a reasonable perception of inconsistency that should have been recognized and addressed at the time.

Recommendation 1

Committee Appointment and Governance Expectations Policy

Council should adopt a formal Committee Appointment and Governance Expectations Policy establishing:

- committee appointment procedures;
- participation expectations;
- resignation procedures;
- vacancy procedures;
- committee assignment principles; and
- expectations respecting leadership and public service.

The policy should clearly communicate expectations and ensure those expectations are applied consistently to all members of Council.

Recommendation 2

Annual Governance and Ethics Orientation

Council should participate in annual governance and Code of Ethics orientation addressing:

- ethical obligations;
- governance responsibilities;
- conflict of interest requirements;
- leadership expectations;
- public confidence in governance; and
- committee participation expectations.

Recommendation 3

Governance Renewal and Relationship Restoration

Council should participate in an independently facilitated governance renewal workshop focusing on:

- communication;
- governance effectiveness;
- conflict management;
- respectful disagreement;
- relationship restoration; and
- development of shared governance expectations.

The objective should not be agreement on all issues but rather the ability to disagree professionally while continuing to govern effectively in the public interest.

Recommendation 4

Written Acknowledgement and Commitment to Consistency

Council should provide a written acknowledgement to Councillor Gabriel Benoit recognizing that:

- his concerns regarding consistency were reasonable;
- the relationship between Motion 554.2025 and the subsequent committee appointment discussions should have been more carefully considered;
- the resulting circumstances created a reasonable perception of unequal treatment; and
- Council is committed to strengthening governance practices and ensuring ethical standards are applied fairly, transparently, and consistently in the future.